Temple Land Use Research Committee 2021

PUBLIC FORUM ON RECOMMENDATIONS TO SELECT BOARD AND 2021 WARRANT ARTICLES – VOTED ON AT TOWN MEETING IN JUNE

FEBRUARY 25TH, 2021 AT 7 PM VIA ZOOM

TLURC MINUTES AVAILABLE ON THE TOWN WEBSITE
TEMPLENH.ORG
Agenda

BACKGROUND
COMMITTEE MEMBER INTRODUCTIONS
PROPERTIES CONSIDERED
  • REVIEW OF PROPERTIES
  • RECOMMENDATIONS
  • HIGHWAY DEPARTMENT CONSIDERATIONS
WARRANT ARTICLES
TEMPLE HISTORICAL MUSEUM
ARTICLE 8 TEMPLE TOWN MEETING MARCH 14, 2020
“TO SEE IF THE TOWN WILL VOTE TO ESTABLISH A COMMITTEE TO
RESEARCH TOWN LAND, DETERMINE ITS SUITABILITY FOR VARIOUS USES,
WORK WITH TOWNSPEOPLE TO RECOMMEND HOW SAID LAND SHOULD
BE MANAGED, AND TO RAISE AND APPROPRIATE $3000 TO COVER
EXPENSES RELATED TO SOIL TESTING, SURVEYING, AND OTHER EXPENSES
NEEDED TO DETERMINE SAID SUITABILITY.”
Committee Members Appointed by the Select Board

- Tim Fiske, Chair
- Christine Robidoux, Vice Chair
- Kathy Boot
- Deborah Harling
- Honey Hastings
- Scott Hecker
- Connie Kieley
- Lilliane LeBel
- Allan Pickman
- George Willard

Following last year’s Town Meeting, the Select Board appointed these ten volunteers to the Land Use Research Committee. The result was a committee that represents many different perspectives of the Town’s unique character. The binding factor of this committee was the desire by all to ensure, through thorough research, that the recommendations presented were in the best interest of the Town with a vision for Temple’s future.

Mission Statement:
“To research town land, determine its suitability for various uses, and work with townspeople to recommend how said land should be managed.”
Temple town properties considered:

<table>
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<tr>
<th>Key</th>
<th>OWNER</th>
<th>MAP-LOT</th>
<th>LOCATION</th>
<th>ACRES</th>
<th>Use</th>
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<tr>
<td>1</td>
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<td>Town Hall, Library, Highway Dept</td>
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<td>7A-35</td>
<td>423 NH RT 45</td>
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<td>Mun. Bldg &amp; Triangle with School House</td>
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<td>7B-35-1</td>
<td>HADLEY HWY</td>
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<td>Behind Mun Bldg/orphan lot</td>
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**PARCELS THAT HAVE A DESIGNATED USE:**

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<td>Common</td>
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<td>9 MAIN ST</td>
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<td>NORTH CEMETERY</td>
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Note: The Temple Town Forest off North Road should be added to the "Parcels that have a designated use" list.
Map 2A-53 (.43 acres)
Small lot adjacent to State of NH sheds on Route 101 heading west

This lot is thought to be of no value to the town.

The Temple Land Use Committee recommends the Select Board approach the State to assess their interest in purchasing this lot.
Map 2B-75-1 (3.65 acres) & Map 2B-75-2 (4.0 acres)
Two lots diagonally across from Chris Weston
Conservation Land

Site visit on June 27th 2020

The Temple Land Use Committee recommends a lot line adjustment on the two southerly lots (Map 2B-75-1 and Map 2B-lot 75-2).

The southern-most lot would be 50' wide and be protected by a town owned conservation easement. This easement would provide public access to an established trail. The Town would sell the larger parcel as a single house lot.

The Committee felt the problematic topography could be diminished by combining these lots. Ownership of the smaller lot would be retained by Temple for the purpose of establishing a trail head that would connect to an existing deeded trail easement. This trail connection is supported by the Temple Conservation Commission (see minutes 9/24/20).
Site visit on June 27th 2020

The committee recommends a lot-line adjustment on these two northerly lots combining them into one. The Committee recommends selling these combined lots as a single, larger lot. The owners of lot 2B-75 have expressed interest in buying part of lot 2B-75-3 and the Committee recommends the Select Board pursue this interest and negotiate the size of the parcel and the price before proceeding with the lot line adjustment.

Reasoning: The Committee felt the problematic topography could be diminished by combining these lots. The combining of the lots would make it more appealing and salable while avoiding future problems that shared driveways cause while making egress to Route 45 safer.
Questions regarding the lots on Route 45

All four of the lots on Route 45 under discussion were taken by the town in lieu of taxes. This was discussed at the TLURC June 27th 2020 meeting. Further research revealed (at the August 24th meeting):

“It was determined that the lots, in question, on Route 45 would not be affected by any new court cases because of the length of time that has passed since taken by Deeding. T. Fiske stated that the Temple Tax Collector concluded that $647,000 worth of penalties could be assigned to those lots and that number would far exceed the value of the lots. Fiske also noted that the Town has potentially incurred a loss of $150,000 in property taxes during this period.”

Where does the revenue go if the Select Board sells the properties as recommended?

- Into the general fund to be appropriated at the Select Board’s discretion.

Is there an estimated sale price for the properties?

- That is difficult to say, given the topography and the current market. It should be noted that Kathy Boot, a member of this committee, is a realtor and advised us on the lot line adjustments in relation to the market value.
Map 6B-19-1 (18.45 acres)
Property next to TES, including Ball Field

Site Visit 6/27/2020

Partial previous use was a ballfield that is no longer needed. The dividing line is located approximately at the pitchers mound.

The western side of the property is very flat; the eastern side falls off into a ravine where the brook taking the reservoir overflow runs.

Both the school parcel and the now town owned parcel used to be all one lot. It was purchased by ConVal for the Temple Elementary School. ConVal felt they did not need all of the land, so the lot was divided in two and one was sold back to the town.
Site Visit 6/27/2020

The Temple Land Use Committee recommends the Town retain ownership for potential future housing or other future uses.

Reasoning: Consideration of a potential site for housing that would limit the potential effect new development might have on Temple’s existing rural atmosphere.

The committee felt this was a desirable location for housing because of it’s proximity to the school and the potential to connect to the Greenville water infrastructure located nearby.
Map 7A-35 (16.44 acres)
Property includes the Municipal Building and Schoolhouse #6.

Site Visit July 11, 2020

The Municipal Building lot (Map 7A-35) includes the “V” shape field bounded by Route 45 and Hadley Highway that Schoolhouse #6 sits on.

The Temple Land Use Committee recommends charging the Conservation Commission with researching the placement of an easement on the V shape open portion of the field bounded by Route 45 and Hadley Highway protecting it from future development. Consideration should be given to excluding the portion of the land surrounding the Fire Station and Municipal Building.

Conservation area and size to be determined.

The Temple Historical Society does not see this as a desirable location for a Temple Museum.
Lot Map 7B-35-1 is an “orphan lot” on Hadley Highway across from the intersection with Hill Rd.

This lot was deeded to the town over 100 years ago by Mr. Holt, who also sold parcel 7A-35 to the town for the fire department and municipal building. Mr. Benotti reports that apparently Holt forgot to include this piece. It is now wooded, and is too small to be buildable under our current zoning requirements.

The Temple Land Use Committee recommends merging lots 7A-35 and 7B-35-1.

7A-35 is the lot that the Municipal Building, Fire Department, and Schoolhouse #6 sit on.
Map 7A-6 (2.2 acres)
Town Hall, Library, and Highway Department

Site Visit July 11, 2020

Much of this parcel sits on ledge that is close to the surface. There are also electric lines and gas lines, some of which are under the driveway. The septic, presently located to the south of the Town Hall close to the Church boundary, is shared by the Church, the Town Hall, the Highway Dept. and the Library. Consideration should be given to a future septic location.

The highway department currently occupies ~1 acre of this parcel.

Going from the rear of the property toward the Library: Highway building one, the oldest of all the buildings, was relocated from the area directly behind the Town Hall Annex in 1990 to its present location. It is now used for storage. Highway building two is the salt shed. The salt shed was built with walls thick enough to withstand potential impact of machinery. Highway building three is comprised of two sections. The section made with cinderblocks might not be useful to anyone, however the back portion of that building had some moderate potential for usage.

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The Temple Land Use Committee (TLUC) recommends that the Highway Dept. be moved for the purpose of enhancing the rural center of Temple as a destination. The removal of the Highway Dept. would allow this important area to be used for shared community outdoor space and a safe parking area to accommodate the increased usage of the Town Hall, Library, Church, Common, etc.

TLUC further recommends that a committee be formed to plan for the best use of this area, with a vision to the future. Consideration should be given to a potential need for a new septic system, a possible Temple Historical Museum, and a potential need for a new Municipal Building in the distant future.

Reasoning: Enhance the center of Temple allowing pleasant, walkable, safe areas to accommodate the increased use of the Town Hall, Library, Common and other buildings and businesses located in the center. Safe and plentiful parking will encourage a healthy and vibrant Town center while keeping Temple’s emergency and public service departments in a more centralized location.
Highway Department Relocation
Preliminary Recommendation

The Temple Land Use Committee recommends the Highway Department be relocated giving consideration to impact on neighbors, cost, timing (state permitting process) and visibility.

The Skladany & Holt properties were our focus given their proximity to the town center.

See TLURC minutes from April 29th for initial discussion.
Map 7A-36 (64.44 acres)
Off General Miller Hwy
(formerly known as the Skladany Land)

Site Visit June 6, 2020

Purchased by the town in 2005.

This property came up for sale originally in 2003. At that time the town voted against the purchase. After two years of new housing developments in town, the town reconsidered and purchased the property in 2005 using a bond. At that time, residents discussed the potential use of the property for a highway garage or senior housing.

That bond is now paid off.

Therefore, consideration was given to relocating the Highway Department to an area on this property.

Cont’d on next page
Map 7A-36 (64.44 acres)
Off General Miller Hwy
(formerly known as the Skladany Land)

Site Visit June 6, 2020

The site walk confirmed that the land is quite rock strewn with a number of wet areas. There are a number of sites where infrastructure can be built out of site, however the noise (particularly from back-up alarms) would be heard from some residences. In addition, any site would have to be designed to protect against material run-off finding its way into wet areas.

There is a lot of ledge on this property. Test pits went down only about 2 feet.

Although there is a lot of road frontage on General Miller Highway, it offers poor visibility. It is important to note that the State controls and manages General Miller Highway, not the town. They will have different requirements for safety and access points.

Any access road should not be across from a dwelling in order to avoid vehicle headlights shining into a residence.
Map 7A-36-1 (2.3 acres)
Located on Route 45 across from Municipal Building
Formerly known as the Holt property

Site Visit June 6, 2020

Acquired by the town in 2015 in lieu of taxes.

The building that was on site had to be torn down due to mold and for safety reasons. The town retained ownership because of its proximity to the Municipal Building and Highway Department, when at the time the partnership with the Greenville police was in question.

Consideration was given to relocating the Highway Department or a Temple Historical Museum to an area on this property.

Additional survey maps and soil data are attached to the November 12, 2020 TLURC Minutes. Test pits on this site were promising.

This parcel will be discussed further on another slide.
Why move the highway department?

- The committee, understanding the importance of our Village Center, took a serious look at the 2.2 acres that encompasses the Highway Department, Town Hall, and Library. **The conversation around moving the Highway Department is not new.** There are references to it in meeting minutes in 2014, however some residents recall that it came up during the Master Plan process back in 2003.

- T. Fiske met with the Planning Board in 2003, when he was the town Road Agent, to discuss moving the highway department. At that time it was decided to wait, as the need was not urgent.

- There is **no room for expansion** at the current site; not for the highway department, not for the library, not for anything. The land behind the current site is privately owned. There is one residence behind the current site, and the land behind that is permanently protected by a conservation easement (also privately owned). As someone pointed out, the land behind the other buildings in the village is also privately owned.

  Cont’d on next page
In addition:

Moving the highway department is

A. A safety issue,
B. A solution to a parking problem, and
C. Is a way to encourage more social engagement opportunities in our historic village center.

The need for more parking has increased substantially in the past several years due to the increased use of the Town Hall and the success of the Birchwood Inn.

The library has both parking issues and requests for more outdoor space while using the library WiFi.

Parking often conflicts with the Highway Department’s abilities to get in and out when they need to, particularly in winter.

- Residents often park on both sides of the narrow road in front of the Town Hall and Church making it impossible to exit, as well as..
- Prohibiting access for an ambulance or fire truck in the event of an emergency.
- Parking in the Highway Department area interferes with getting trucks and other large equipment in and out.

This congested area has become a prime spot for a serious pedestrian accident.
The Septic system located on this property is shared by the highway department, town hall, library, and the church.

- It is currently 40-45 years old and will fail at some point. It has never had anything done to it.
- The state regulates septic design and the current one would not meet state specifications if we needed to upgrade it or replace it.
- In particular the location is a problem. If the highway department is moved, a section of that area would be suitable for a leach field.
Highway Department Needs Identified:

- Approximately 2-2 ½ acres of land reasonably close to the center of town.
- A garage with 5 bays and room for an office and break room, estimated to be roughly 120’ in length x 40’ deep.
- A salt shed, 20’ x 30’
- Some type of building or tent to put the winter sand into, roughly 40’ x 60’
- Yard space big enough to stockpile stone and gravel, park the snowplow and other miscellaneous equipment and vehicles.
- A fuel station
- A storage building roughly 50’ x 20’

These items are currently addressed using multiple locations in town.
Questions/Comments about Highway department needs:

- The State of NH does not approve of our storage of sand right now. The main issue being run-off. A move would allow us to be in compliance with state regulations.

- Question: Could the current building be used for anything else if the highway department is moved?
  - It is thought that this might be a good location for the Municipal offices in the future, or a Temple Museum due to its proximity to the library where many historical genealogical documents are currently stored in order to be accessible to the public. That is for another committee or group of residents to decide, in the future.

- Note: The highway office is currently at the Municipal building and the bulk of the stone and gravel is stored at a different location in town. There are instances when stone and gravel are selling at a reduced price, which allows the town to stockpile in order to keep future costs down. Having more space at one new location would make it easier and cheaper to buy in bulk.
What about the costs of moving the Highway department?

- This is a multi-year, multi-step plan, designed to have the least amount of impact on your taxes.

- The town is not looking for ways to spend money. In fact, we are looking at ways to save money in the long run. This committee was tasked with looking at ALL town owned land. That includes several parcels that the TLUC recommends be sold. Income from those sales gets put into the general fund, where the Select Board determines the best use. One option, at the discretion of the Select Board, is to put it towards costs associated with relocating the highway department.

- The TLURC will continue to work with members of the BAC & CIP to factor potential costs of this project and their impact on Temple's financial health.
Questions/Comments about the Highway Department Relocation Costs:

Perry, Temple Road Agent, and Fiske, former road agent, visited a few other town’s highway departments that were recently built or are currently being built.

- The town of Mason built their department about three years ago. Their town is about the same size and population. They built their new facility on the same site as the old one, and did a tear down of the old building. Their total costs were around $330K.

- On the other extreme, the town of Brookline is currently building a brand new highway facility. They never had one before, so had to purchase land as well. Brookline is quite a bit larger than Temple, and has a higher population. Their total costs will be closer to $2 million.

- A rough estimate from Fiske and Perry is $500-$800K. All of the site work can be done by our current highway department staff, which will save thousands of dollars. Hiring out teams to do the work expedites the process, but is more costly.
Highway Department Sites Considered

CONCEPTUAL NOTES:
1. The intent of this plan is to conceptually evaluate Town-owned land (lots 7–36–1 & 7–36–2) for suitable sites of a new DPW site.
2. The basis of this plan is a walk through with rough measurements of wetlands and streams and upland with special attention to what area of upland can support full DPW operations and do so with the least visual and noise impact to existing residences.

PROPOSED NEW DPW COMPLEX
FEASIBILITY STUDY
MAP 7A LOTS 7–36 & 7–36–1
TOWN OF TEMPLE
ROUTE 45 AND GENERAL MILLER HWY
TEMPLE, NEW HAMPSHIRE

REV 1, BY ALP, 12-17-20

SCALE: 1"=100'
DATE: 12/17/2020

SANDFORD
TEL (603) 472-2060 FAX (603) 472-1994
Site 3 – **NOT RECOMMENDED**

Map 7A-36 (1.5+ acres)
Access from General Miller Highway

Advantages:
- No Wetland Impact
- Shorter and Flatter Drive

Disadvantages:
- More homes in proximity
- Less area available unless approved for wetland impact to “expansion” area.
- Safety Issues due to excessive speeding on road, and poor visibility.

Observations: Large boulders, shallow to Bedrock (Approx. 2 feet).
Site 2 – RECOMMENDED FOR CONSIDERATION

Map 7A-36 & Map 7A-36-1 (2.5+ Acres)
Access from Route 45

Advantages:
- Set back in the woods, little visual impact
- Further from existing dwellings
- Enough land

Disadvantages
- DES Permit required for wetland crossing
- Longer and steeper drive
- More expensive due to wetland crossing and more imported fill need.

The engineering surveyor estimates between $60K-$80K just to cross the stream in order to meet state wetland regulations.

Observations: Large boulders, shallow to bedrock
Site 1 – RECOMMENDED FOR CONSIDERATION

Map 7A-36 & Map 7A-36-1 (2.5+ Acres)
Access from Route 45

Advantages:
- Easy access to Route 45 with good sight lines
- No wetlands permitting required
- Good soils
- Lower construction costs

Disadvantages
- Close to Route 45, need for screening and attention to aesthetics
- Close to one abutter
- Presently 2.4 acres but could be extended in the future if needed

Observations: Partially cleared with old home concrete foundation in some disrepair
The Temple Land Use Committee recommends the Highway Department be relocated to one of the two site location options giving consideration to impact on neighbors, cost, timing (state permitting process) and visibility from Route 45.

Reasoning: The Temple Land Use Committee recommends moving the Highway Department to either Site 1 (Map 7A-36-1) or Site 2 (Map 7A-36) as this would allow for a more appropriate use of the land now occupied by the Highway Department.
2021 Warrant Articles to be Voted on at Town Meeting in June

Warrant Article 09:
Shall the town vote to establish a Highway Department Study Expendable Capital Reserve Fund, under the provisions of RSA 35:1, for the purpose of studying the relocation of the Highway Department to Town owned property, formerly known as the Holt and Skladany properties (Temple Tax Maps 7A-36-1, as well as 7A-36), and to raise and appropriate the sum of forty five thousand dollars ($45,000) for related engineering, survey, architectural and other preliminary work that will assist in this study?

Furthermore, to authorize the Select Board to serve as agents for this Fund. When completed, this study would result in a report to voters including estimated costs and financing, timing and aesthetics.

Select Board Recommends, CIP Committee Recommends

Cont’d on next slide
Questions/Comments on Warrant Article #09

Everyone wants to know what this will cost.

Approving this warrant article will allow the town to do the research to answer the questions around cost and aesthetics. The money would be used to do some engineering studies and have some drawings done.

If, once the drawings and cost estimates have been presented to the town in 2022, residents vote not proceed, then we will have the drawings and engineering studies already done for future consideration which will save some money.

The bottom line is this will need to be done at some point. It’s up to the town to decide when it’s the right time, before we are in a situation when we MUST do it.

This year’s warrant article is about planning for the future and being proactive, rather than reactive.
2021 Warrant Articles
Voted on at Town Meeting in June

Warrant Article 11:
To see if the town will vote to raise and appropriate seven thousand dollars ($7,000) for two lot line adjustments:

A. To merge Map 2B-75-3 and Map 2B-75-4 into one lot for the purpose of selling it as a single house lot.

B. To adjust the lot line between Map 2B-75-1 and Map 2B-75-2 so that the southern lot is 50' wide. This southern lot would be retained by the town subject to a conservation easement and would serve as a trailhead for an established trail easement to the west. The town would sell the other larger parcel as a single house lot.

Select Board Recommends (2-1)

The money is to be used for the survey work on the four lots to merge them and break out the section for a trail connector. This estimate is on the high end and was received from a surveyor.

Cont’d on next slide
Questions/Comments on Warrant Article #11

Question regarding the trail connector that would require hikers to walk on a section of Route 45. Could the trail go along the back of the properties?

- Answer: Only the southernmost lot connects with the conserved land to the west. Any other option would require getting an easement on the land behind the northern lots, which seems unlikely. The committee looked at this extensively during our site visit.

Question regarding the Select Board member opposed to this warrant article.

- Mr. Willard was not able to attend tonight’s meeting. We will make sure he is able to attend the next forum to answer this question. However, in previous meetings he said that a trail easement instead of town ownership would be sufficient. The committee and the Conservation Commission disagreed and felt that town ownership would prevent future conflicts with new owners over trail access.
2021 Warrant Articles
Voted on at Town Meeting in June

Warrant Article 12:
To see if the town will vote to consider placement of a conservation easement on that portion of Map 7A-35 (16.44 acres) and 7A-35-1 north of the existing stonewall.

The Temple Land Use Committee recommends charging the Conservation Commission with researching the placement of an easement on the V shape open portion of the field bounded by Route 45 and Hadley Highway protecting it from future development. Consideration should be given to excluding the portion of the land surrounding the Fire Station and Municipal Building.
Regarding the Temple Historical Museum

Consideration was given to several sites for the proposed Historical Museum. Historical Society President, Honey Hastings, is a member of the TLURC Committee.

- **June 6th** Site Visit to Holt & Skladany properties: “Honey noted that the Holt property could be a site for a future Historical building because much of the infrastructure was already there (foundation, well, septic and nearby power).”

- **June 27th** discussion: “Honey confirmed that the Town, pending multiple approvals, had approved consideration of a Town owned lot for a Historical Society building. It was also suggested that if the Highway Department did move, land behind the Library might be a consideration but it was noted that details on size, cost and use was necessary to determine a suitable lot.”

- **July 11th** discussion: “Chairman Fiske reviewed the boundaries of the land that the Municipal Building and Fire Dept sits on. The area on the rear of the property was flat and suitable for a building but would need fill, re-grading and new culverts. To the north, the land rose slightly to a small evergreen forest. Tim suggested the proximity to the Historical Society’s old red school house might make either of these sites appropriate for an adjunct Historical Society building and parking.”

- **August 24th** discussion: “H. Hastings presented her memo regarding the Historical Society’s museum. The memo includes the desired square footage, with an attached drawing by George Willard of a foundation plan. She would like this committee to recommend a location for a museum.”

**September 24th** discussion: “C. Kieley suggested consideration be given to placing a Historical Society building next to the library once the Highway Dept is moved. H. Hastings had felt timing was an issue but if the Highway Dept. was moved in the foreseeable future that location might be of interest to the Historical Society.”
N. Concordia expressed disappointment that the final recommendations did not identify an area for the Temple Museum.

- Robidoux cited the multiple conversations we had over several meetings and during site walks on this topic (see previous page).
- Hastings, President of Historical Society, responded that ultimately the ideal location, as discussed at the Sept TLURC meeting, would be the village center behind the library. However that is dependent on how the town votes on moving the highway department. A formal recommendation was not made for that reason.

N. Concordia is concerned that the recommendations were made without a survey of residents or a public forum held prior to the warrant articles being presented.

- There were responses from numerous committee members that the meetings were all open to the public and minutes were posted online.
- Recommendations were presented to the Select Board in December for review. No changes were made to the recommendations by the Select Board. Changes were made to Warrant Article #09 based on community feedback, with assistance from the CIP Committee.
- There are timing regulations around warrant articles. By law warrant articles have to be presented to DRA by a certain deadline in February. The confusion of moving town meeting further complicated this process.
- It is common for warrant articles to be written before being presented to the town for discussion. They can be amended with certain conditions at town meeting. This is a democratic process the committee appreciates.
Questions (cont’d)

- When will the next public forum be held?
  - General comments from the committee members indicated that May is a likely timeframe, closer to town meeting in June.
  - However, if residents who were unable to attend this forum have questions they would like answered prior to May, the committee is open to hosting another forum at an earlier date. Residents should email their questions to boardassistant@templenh.org.

- Discussion of publicizing any future forums:
  - Post the date ahead of time and more often and in more places.
  - We should all encourage our friends and neighbors in town to go to TempleNH.org and subscribe to E-Alerts – News and Announcements, as well as the TLURC agendas and minutes, to get information as soon as it becomes available.
Thank you!

We welcome your questions and comments.

Email BoardAssistant@TempleNH.org to be put in contact with Tim Fiske, TLURC Chair, or another committee member.

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