# Capital Improvements Program (CIP)

2022 to 2031

### Town of Temple, New Hampshire

Prepared
for
The Town of Temple
by the
Capital Improvements Program Committee

Submitted for consideration: January 2022

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#### **OVERVIEW**

The Capital Improvements Program (CIP) Committee was formed at the request of the Temple Town Meeting March 2004 to examine and develop an ongoing plan for capital expenditures by the Town. Creating such a plan enables the Town to anticipate major expenditures through budgetary forecasting, thus resulting in a more stable cost of town government. The CIP, when coupled with the Master Plan, allows the Town to monitor the impact of future development. This plan is a living document, being revised and re-evaluated annually to reflect Temple's needs as they change. With ongoing communication with Town departments, the CIP can continue to develop a fiscally sound and responsible plan for the future of the citizens of Temple.

CIP Committee members are appointed by the Board of Selectmen for 3-year terms. This year's Committee members are: Gail Cromwell (Chair), Gary Scholl, Ivy Bibler, Tim Fiske, Andy Paul; Select Board liaison Ken Caisse (the Select Board liaison has full voting rights) and Planning Board liaison Alan Fox.

#### CIP goals

One of the main goals of the CIP is to even out the periods of under-expenditure and over-expenditure on capital improvements—and thus protect Temple taxpayers from large swings in their tax rate due to these spending variations. This "leveling process" is achieved by properly planning for, scheduling, and setting aside public funds for projects that are needed and desired, now and in the future.

The spreadsheet and graph on pages 3 and 4 of this narrative illustrate the leveling effect afforded by the use of Capital Reserves and Financing.

For the purposes of this document, a capital improvement is an item or project for public use that costs more than \$5,000, has a useful life of 5 years or more, is considered to be beyond the scope of normal annual operating or maintenance expenses. Examples of capital improvements include:

- Land acquisition for a public purpose
- Vehicles
- Buildings/construction
- Equipment and machinery with a useful life of greater than 5 years
- Major building or facility renovations and repairs
- Road renovations, bridge renovations or bridge replacement resulting in long-term improvement in road capacity or conditions
- Special studies, such as resource assessments, facility studies, or master plans

#### Proposed Capital Improvement Program warrant articles for 2022

This year, the total amount recommended for warrant articles is \$296,000 comprising:

- \$109,000 to fund Highway Department paving projects in 2022.
- \$175,000 to be added to the Highway Vehicle/Equipment Capital Reserve Fund for the purpose of purchasing a new 6-wheel truck for the Highway Department to replace the 2006 International.
- \$12,155 to purchase new computers for use in the town office.

See details on these proposed expenditures below under CIP highlights and recommendations for 2022.

#### CIP highlights for 2022

**Capital Reserves:** The Committee is recommending targeting a consistent, yearly tax impact of approximately \$275,000 to cover capital improvements. This value was selected based on past data and future projections to be sustainable for the Town's needs into the foreseeable future. To achieve this goal, the CIP recommends the use of Capital Reserve accounts (to which funds would be added or subtracted to achieve the targeted tax impact) in conjunction with bond or lease financing when appropriate.

**Roadway Paving:** Continuing the multi-year Road Paving and Sealing Schedule initiated in 2019, the CIP Committee has worked closely with the Highway Department to develop funding plans with the goal of meeting road repair and maintenance needs while leveling the year-to-year tax impact. For 2022, the plan calls for base coat repaving and drainage work on Howard Hill Road, plus overlay paving on the Tyler Hill portion of Cutter Road for an estimated cost of \$109,000. While the paving plan originally called for overlay paving of Cutter and Moran Roads (at an additional estimated cost of \$95,000), the Road Agent advised that this could be delayed a year without adverse effects to allow funding of a new dump truck (see below).

**Highway Vehicle replacement:** The Highway Department has requested the replacement of the Town's 2006 International six-wheel dump truck at an estimated cost of \$175,000, in accordance with the CIP schedule. The CIP Committee considered two alternatives: a three-year lease/purchase arrangement or purchasing the new vehicle outright. Since the truck chassis and dump body may have to be procured from different vendors, it was felt that outright purchase would provide greater flexibility and that delaying some highway paving (see above) would allow this option within the CIP leveling target. Due to concern over global supply chain issues, which could potentially delay the purchase into 2023, the Committee is recommending that the Town appropriate \$175,000 to be added to the Highway Vehicle/Equipment Capital Reserve Fund, which would give the Select Board the flexibility to purchase the truck whenever it is available.

**Chipper replacement:** The Highway Department has requested the replacement of Town's failing wood chipper, purchased used in 1986. In collaboration with the Road Agent, the CIP Committee is recommending that the Select Board authorize the purchase of a late model used chipper, at an estimated cost of \$30,000, using existing funds in the Highway Vehicle/Equipment Capital Reserve Fund, once a suitable unit can be found.

**Computer upgrades:** The CIP Committee is recommending replacement of the computers in the Municipal Building office, purchased in 2015. Computer technology has changed dramatically in the past seven years and the upgrade is intended to keep our IT infrastructure current. Estimated cost is \$12,155.

**Library Carpeting:** The Library Trustees requested that the carpeting in the Library be replaced due to heavy wear, at an estimated cost of \$7,000. The Trustees are requesting adding this to the CIP schedule for 2023 or 2024. The Committee has added this capital expenditure to the CIP schedule for next year and will reassess when all requests for 2023 are evaluated.

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#### **CIP** planning process

In order to achieve the planning goals summarized above, the CIP Committee employs the following process:

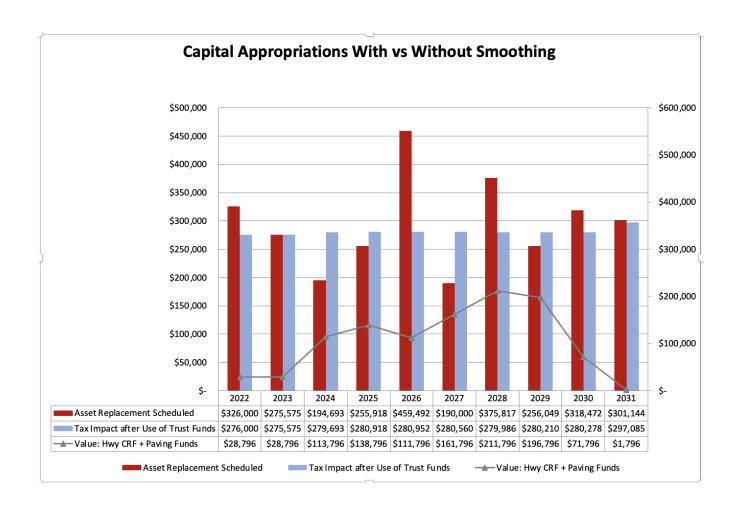
- 1. Identify and update an inventory of all capital items held by the town and the life expectancy of those items.
- 2. Get annual updates from departments regarding current replacement costs and any additions and subtractions from the inventory list.
- 3. Using a moving, 10-year forecast window, compute the total costs for the expected property tax impact and divide by 10 to identify an approximate annual, *level tax impact* "target value."
- 4. Compute the difference between the annual capital needs and this target value to identify the necessary transfers into and out of trust funds. Compute the resulting value of the trust funds.
- 5. When the trust funds value goes negative, additional actions are required. *Time spreading* payments is an approach that can usually be used to alter the cash flow into and out of trust funds.
- 6. The above approach is generally satisfactory for managing planned expenditures 3 to 10 years out; smoothing of earlier years can be more problematic because of the immediacy of identified needs. (These items could be due to an early failure of the asset or a previously unforeseen need.) Smoothing here requires more creative solutions, including rescheduling replacements (which may incur increased maintenance costs), changing the purchase/finance decisions, etc.

Assumptions impacting CIP recommendations include the following:

- Rate of Interest for new long-term obligations is assumed to be 3% plus bank bonding fees.
- Assumed Inflation Rate is 2%.
- Payments on Bridge Bonds reflect an 80% contribution by the State of New Hampshire.

#### **Spreadsheet and Graph**

The Spreadsheet and Graph on the following pages illustrate the smoothing out effect that occurs with a Capital Reserve account in conjunction with bond or other financing. The graph shows the scheduling of capital expenses, in dark grey. The effect of using financing and Capital Reserves to spread these expenses over time is shown in light grey.



#### 2022 – 2031 CIP Plan Worksheet

						Town Gov.	Town Gov.	Town Gov.	Town Gov	Recreation	Police	Police	Police	Library	Library	Library	Library	Hwy Paving	Hwy Cemetery	Hwy Bridge	Hwy Bridge	Hwy Bridge	nwy bridge	Highway	Highway	Highway	Highway	Highway	Highway	Highway	Highway	Highway	Fire Dept.	Fire Dept.	Fire Dept.	Fire Dept.	Fire Dept.	Fire Dept.	Fire Dept.	Fire Dept.	Fire Dept.					Dept.
ASSUME AsphaltPave Trust \$47,796.34		Indicates Current Debt Obligations	Indicates Future Debt Obligations			Computer upgrades		Photocopier	Records Preservation	Resurface Tennis & B-Rall Courts	Detail Cruiser: 2007 Nissan	Tundra	Ford Interceptor	Fumace	Carpeting (unknown yr)	Replace South and East Roof	Replace North and West Roof	Annual Paving Projects	Cemetary Mower	East Road Bridge	Thomas Maynard	Hadley Highway 1 Bridge	Converse i bridge	Backhoe	Tractor Implements	Massey-Ferguson Tractor	Brush Chipper	Garage and Sand Storage Facility	CAT Loader	CAT Road Grader	International Dump Truck (6 wheel)	RAM F550 6 Wheel Dump Truck	Freightliner Tanker	Am LaFrance Fire Pumper	F550 Brush Truck / 1st Response Vehicle	Grumman Rescue Truck	Tumout Gear (purchase 2 per year)	Thermal Imager	HAZ Env. Digital Radios	Jaws of Life - (Cutter & Spreader)	Airpacks and Comp					Item Description
						2015		2013	2010	2016		2018	2015	2001	2000	2009	2000		2015		2018	2016	2010	2019	2007	2007	1984	-	2015	2000	2013	2021	2003	2019	2010	2006	2009	2004	2010	2015	2014					Year Purchased or Refurbished
Tax Impact after Use of Trust Funds	Recommended Deductions from Trust Funds	Recommended Contribution to Trust Funds	Asset Replacement Scheduled	WITH CAPITAL RESERVE FUND		\$ 12,000		\$ 7.500	€	\$ 4 000		\$ 52,000	\$ 40,000	ı	7				\$ 11,000	\$ 515,000		\$ 20,000	\$ 15.500	109			\$ 30,000		\$ 117.500	\$ 164,500	Ι.	ΙI		443		140	\$ 8250		l.,	ı	1					Estimated Costs (2020-2021 \$'s)
e of Trust Fu	ductions from	ntribution to	Scheduled	ERVE FUND		100%	100%	100%	100%	100%	39%	39%	39%	100%	100%	100%	100%	100%	100%	20%	100%	100%	100%	100%	100%	100%	100%	100%	100%	74%	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%	L			┨	Temple Approp %
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#### **BACKGROUND ON THE CIP**

Temple's Town officials, like their counterparts in other communities in New Hampshire, expend a great deal of effort each year establishing a municipal budget. This budget must realistically balance the ever-increasing needs and costs of delivering services to Town residents with the financial constraints mandated by available revenues.

In an acknowledgment of the precariousness of the annual budgetary process, the General Court authorized the use of a Capital Improvements Program (CIP) to aid town officials in scheduling capital outlays. New Hampshire RSA 674:5-8 provides the legislative authorization, purpose, description, and preparation of the CIP.

Undertaking a CIP can be done only after authorization to do so is granted by the local legislative body. This was done by a vote of the residents of Temple at Town Meeting in March 2004.

Although the local legislative body must authorize formation of a CIP Committee, the CIP Committee's report is entirely advisory. This document is structured to provide a recommended 10-year program of major capital projects and expenditures. It is intended as a fluid-working document, adaptable to the changing needs and development of the Town.

#### **Purposes of the CIP**

The Temple CIP is an advisory document that serves a number of purposes. Prime among these is an attempt to plan all anticipated major Town expenditures for a period of 10 years with the goal of leveling the tax impact of capital expenditures from year to year. In addition, it:

- Provides the Town of Temple with a guide to be used by the Board of Selectman for their annual budgeting process pursuant to RSA §674:5-8.
- Provides a forward-looking planning tool for the purpose of contributing to the creation of a stable property tax rate.
- Aids the Town's elected officials, appointed Committees, and department heads in the prioritization, coordination, and planning for future Town growth and in sequencing of various municipal expenses.
- Informs residents, potential residents, business owners, potential business owners, and developers of needed and planned improvements.
- Is a required document, should the Town ever wish to impose impact fees.

#### **Benefits of the CIP**

- Provides an inventory of major Town assets.
- Establishes a method for departments to anticipate and communicate future needs.
- Provides a process for identified needs to be discussed and prioritized.
- Encourages evaluation of timing and financing options.
- Stabilizes annual expenditures for capital outlays to minimize tax impact.
- Makes preemptive acquisitions (for example, land acquired for Town uses such as municipal space, land preservation and recreation) more feasible and defensible.
- Reduces interest payments (through using capital reserve funds).
- Supports planned growth.
- Facilitates implementation of the Master Plan through scheduling projects over a period of time and eliminating multiple expenses in any one fiscal year.
- Furnishes a total picture of the Town's major needs, discouraging piecemeal expenditures, and coordinating the activities of various departments.

- Establishes priorities for projects on the basis of needs and costs, and permitting anticipation of revenues and expenditures.
- Serves as an information resource for Temple residents by describing the Town's plans for major expenditures.

#### **Funding Options**

A number of different local financing methods may be used to fund capital expenditures. Four of these methods require appropriations, either as part of the Town's annual operating budget or as independent warrant articles for Town Meeting vote. Following are summaries of the different ways the Town has financed, and could continue to finance, major capital expenses. (More than one approach can be used at one time.)

The **1-year appropriation** is most common. Proposed projects are funded by real estate property tax revenues within a single fiscal year, i.e., expense in one year and pay cash, concentrating the tax impact on that year. Temple used this approach in 2003 and in 2013 to purchase a police cruiser.

The **capital reserve** (**savings**) **method** requires appropriations over multiple years. The capital improvement is not made until total appropriations (from the general fund and/or reserves) meet the cost of the improvement. The capital reserve approach spreads the tax impact across several fiscal years in advance of the actual expenditure. Temple has used this approach historically for purchasing heavy equipment.

The lease-to-purchase method or bank loans have been used for vehicle purchases.

**Bonds**, issued by the New Hampshire Municipal Bond Bank or Commercial Bank, are generally used only for the most expensive capital projects, such as land purchases, major renovations, additions, or new construction of buildings or infrastructure. Bonds permit major capital requests to be met immediately while spreading out the cost—and the impact on the tax rate—over many years in the future. Towns typically use this approach to purchase land or build a major facility. To procure a bond the value must exceed \$100,000. When bonding, a fee is also incurred for a bond counsel.

**Offsetting revenues** are fiscal resources from outside the community that are applied to help finance a local capital project. A typical example is State of New Hampshire Municipal Bridge Funding, which assists the Town with major bridgework.

**Grants:** The CIP Committee recommends that the town and its various departments pursue grant opportunities that may be available from federal, state and private sources.

#### IMPACT OF GROWTH IN TEMPLE

Municipal costs in Temple have grown over the years due to a combination of inflation, the general increase in the cost of providing municipal services, and the Town's population increase. The needs of the schools, police department, fire department, ambulance, recreation facilities, recycling center, roads, library, Town offices, and meeting space are affected by population changes. At this point, however, population trends are changing; Growth in NH has slowed and predictions show the population of those over 65 to be increasing.

Table 1 below shows the historical U.S. Census population for Temple. The rapid growth of the 1970s and 1980s has declined markedly with Temple population increasing only 5.3% from 2000 to 2010. Projecting future growth is very difficult. The State of New Hampshire, NH Office of Energy and Planning Regional Planning Commissions: *New Hampshire population Forecast by Municipality: 2016* projects our population to be 1399 in 2020 and 1424 in 2025.

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Table 1. Historical and Projected Temple Population

Historical U.S. Census Population										
Year	Population	% Change								
1970	441									
1980	692	+56.9%								
1990	1,194	+72.5%								
2000	1,297	+8.6%								
2010	1,366	+5.3%								
2015	1,380	+1.1%								
2020	1,399	+1.4%								
2025	1,424	+1.8%								

Sources: U.S. Census for 1900 to 2010; New Hampshire Office of Energy and Planning (NHOEP) population projections, Fall 2016

Each year's operating costs must be paid as they are incurred. However, capital costs can be controlled through their timing and financing methods. Because capital expenditures have a substantial impact on the property-tax rate, controlling the timing and financing of these expenditures can have a stabilizing effect.

The Town's master plan identifies the size, locations, and densities of past and projected population growth, and it forms the basis for the assessment of capital needs.

Table 2 below shows the historical tax rate for town expenses from 2004-2019. It is only for our municipal expenses as determined at town meeting and does not include the taxes we pay to Hillsborough County, the State or to the Conval School District.

Table 2. Temple Historical Data, 2004–2021

	Town		Total Town	*Other Town	Fund Bal	**Other (+)	Net Town	TOWN	Town
	Budget	Warrants	Approp.	Revenue (-)	Used (-)	Adjustments		VALUATION	Tax Rate
2004	\$1,164,883	\$45,100	\$1,209,983	(\$472,971)	(\$92,000)	\$76,880	\$721,892	\$148,304,457	\$4.87
2005	\$1,171,716	\$757,142	\$1,928,858	(\$1,135,969)	(\$120,000)	\$61,971	\$734,860	\$153,297,535	\$4.80
2006	\$1,241,522	\$31,500	\$1,273,022	(\$544,138)	\$0	\$14,876	\$743,760	\$155,686,086	\$4.79
2007	\$1,207,665	\$312,350	\$1,520,015	(\$813,246)	(\$150,000)	\$14,952	\$571,721	\$158,732,385	\$3.61
2008	\$1,287,066	\$30,000	\$1,317,066	(\$572,547)	(\$80,000)	\$10,630	\$675,149	\$159,566,468	\$4.78
**2009	\$1,267,161	\$388,700	\$1,655,861	(\$896,131)	(\$115,000)	\$14,476	\$659,206	\$151,434,245	\$5.16
2010	\$1,215,771	\$158,156	\$1,373,927	(\$461,184)	(\$140,000)	\$13,434	\$786,177	\$151,796,734	\$5.18
2011	\$1,233,926	\$101,000	\$1,334,926	(\$441,577)	(\$135,000)	\$37,900	\$796,249	\$153,506,579	\$5.18
2012	\$1,209,194	\$180,400	\$1,389,594	(\$485,718)	(\$200,000)	\$16,261	\$720,137	\$152,478,159	\$4.73
2013	\$1,255,851	\$731,046	\$1,986,897	(\$1,041,243)	(\$75,000)	\$17,303	\$887,957	\$151,871,489	\$5.85
**2014	\$1,265,903	\$161,020	\$1,426,923	(\$516,914)	(\$130,000)	\$16,959	\$796,968	\$139,749,959	\$5.70
2015	\$1,311,787	\$215,727	\$1,527,514	(\$638,000)	(\$105,000)	\$17,901	\$801,525	\$139,721,688	\$5.73
2016	\$1,330,816	\$72,000	\$1,402,816	(\$471,054)	(\$130,000)	\$11,920	\$813,682	\$140,070,067	\$5.81
2017	\$1,325,140	\$49,800	\$1374,940	(\$463,878)	(\$103,000)	\$8,375	\$816,437	\$140,070,067	\$5.81

2018	\$1,315,165	\$35,857	\$1,351,014	(\$473,455)	(\$50,000)	\$8,688	\$836,247	\$141,487,747	\$5.91
2019	\$1,362,255	\$79,650	\$1,441,906	(\$504,811)	(\$103,000)	\$14,766	\$848,861	\$161,407,040	\$5.25
2020	\$1,195,608	\$262,265	\$1,457,933	(\$496,955)	(\$147,000)	\$43,302	\$857,280	\$163,177,452	\$5.25
2021	\$1,228,165	\$2,189,749	\$3,420,303	(\$2,404,098)	(\$100,00)	\$8,959	\$922,775	\$164,261,455	\$5.63

<sup>\*</sup>Other Town Revenue includes Motor Vehicle Registration Fees, Interest & Penalties on Delinquent Taxes, Yield Taxes, Grants and Revenue Sharing from State Government, Sales of Property, Interest Earned, and other miscellaneous sources.

For 2022, our total tax rate for all purposes is \$23.41 per thousand valuation. Of that total, the town share is \$5.63 (about 24% of the total), the county rate is \$1.01 (about 4.5% of the total), the Conval portion is \$16.77 (about 72% of the total).

Several observations may be made from the table. The Town Budget itself has not changed greatly over the last 10 years. The Warrants do vary substantially from year to year and reflect major purchases or events. These are often accompanied by grants or special sources as shown in Other Town Revenue. For example, the Converse Road Bridge in 2013 was a \$584,000 item with the state contributing 80% of the cost; the net town cost was \$116,800.

#### CAPITAL ASSET INVENTORY BY DEPARTMENT

#### **Animal Control**

Request: No request

#### **EMS**

#### **Ambulance**

In 2019, all costs for Ambulance service were moved to the annual town budget.

#### **Fire Department**

#### Air Packs, Air Cylinders and Booster

*Request*: To replace 9 Air Packs, Air Cylinders, and Booster in 2029.

Department justification: Safety/Needed to maintain existing services.

Projected cost: \$72,924.

CIP Plan: 9 Air Packs, Air Cylinders, and Booster were purchased in 2014: The price was \$62,500 but due to a generous anonymous donor contribution of \$5,000 the cost to the town was reduced to \$57,500. This amount was financed for 5 years at 2.29% (interest over 5 years = \$3,410). The 2019 payment of \$11,664 was the final payment. It was reported that the equipment works well and they anticipate it will reach full life expectancy of 15 years, thus replacement would occur in 2029.

#### Jaws of Life

*Request*: The Fire Department requests that the Jaws of Life be replaced in 2030.

Department justification: Needed to maintain existing services.

<sup>\*\*</sup>Town Revalued 2009, 2014, 2019

Projected cost: \$31,887.

CIP Plan: The CIP Committee recommends that the current Jaws of Life (Cutter and eDraulic Bank Charger, and spreader) be replaced in 2030. In 2015 a warrant article was approved to purchase 1 cutter package, 1 spreader package, and an eDraulic Bank Charger at a cost of \$24,650. The Fire Department then applied for and was approved for a FEMA grant to purchase extrication equipment (Jaws of Life). The grant amount also includes a ram, chargers, extrication gloves, and other equipment. The FEMA portion of the grant was \$33,572 and the town's cost share was 5%, or \$1,678. In 2019 it was reported that the tools are working well and they anticipate it will reach the full life expectancy of 15 years.

#### Pagers, Radios

*Request*: Early replacement of the digital radios on a schedule of two units per year until all five units are replaced.

Department justification: Safety

Projected cost: Budget item.

CIP Plan: In 2012, the Fire Department purchased 20 new Pagers and 5 digital radios at a cost of \$10,500. Replacement was recommended in 2027. In 2017, the Fire Department reported that the 5 radios purchased in 2012 for the purpose of communicating with firemen inside a burning building were in frequent need of repair. Three of these radios were replaced in 2017 from budgetary surplus following approval of the BOS. The additional 2 needed units were purchased from the 2018 Fire Department budget. In 2021, the Fire Department replaced all truck radios and 10 portable radios, funded in part through a regional FEMA grant with other area towns. The cost to the Town was \$2,755.

#### Skid Unit

*Request*: To replace the Skid Unit that was purchased in 2003 in 2033.

Department justification: Needed to maintain existing services.

Projected cost: \$14,689.

*CIP Plan*: The CIP Committee recommends that the Skid Unit be replaced at the end of its estimated lifespan.

#### **Turnout Gear**

Request: No request for 2022.

Department justification: Needed to maintain existing services.

Projected cost: \$5,000 on an annual budgeted basis.

CIP Plan: The CIP Committee recommends that two sets of Turnout Gear be replaced annually through an expenditure line in the budget. Two sets at \$2,500 each were purchased in 2013, two sets in 2014, two sets in 2015, four sets in 2016. In 2019, the Department requested three sets at a total cost of \$8,250 to accommodate an influx of new department personnel and to replace gear beyond the expiration date and these were included in the CIP recommendations. Six additional sets and a washer-extractor for cleaning the gear were purchased with a federal grant in 2020.

#### **Grumman Rescue Truck**

Request: To replace the 1978 Grumman Rescue truck in 2027.

Department justification: Needed to maintain existing services.

Projected cost: \$167,313.

CIP Plan: The Grumman Rescue Truck was refurbished in 2006 with the intention of extending its lifespan by 20 years. In 2021, the Fire Department determined that the truck had reached the end of its service life. Acquisition of a surplus truck (see explanation below under 2010 F-550 Brush Truck) will enable retirement of the Grumman truck. However, the CIP Committee recommends keeping the replacement in 2027 pending reassessment over the next few years.

#### 2010 F-550 Brush Truck / First Response Vehicle

*Request*: To replace, at the end of its estimated lifespan in 2030, the Brush Truck / First Response Vehicle, purchased in 2010 that is used as a first response vehicle for automobile accidents as well as forest fires.

Department justification: Needed to maintain existing services.

Projected cost: \$109,957.

CIP Plan: The CIP Committee recommends that the current Brush Truck / First Response Vehicle be evaluated in 2030 for expected lifespan and usage. Due to an accident, \$8,000 worth of repairs was completed in 2015. In 2017 it was noted that the grant had included a 5-year obligation to use this vehicle only for forest fire activities. Since that period has elapsed, the restriction no longer applies and the truck can be used for other activities. In 2021, the Fire Department obtained at no charge a surplus brush truck from the U.S. Forest Service. The Department plans to retire the Grumman Rescue Truck (see above) and move the cascade system used to fill air packs from the Grumman to the 2010 F-550 truck, which will now serve as the rescue truck. The skid unit and other forestry tools currently on the F-550 will be moved to the new surplus brush truck. The CIP Committee recommends keeping the replacement in 2030 pending reassessment over the next few years.

#### **2006** American LaFrance Fire Pumper (Engine)

CIP Plan: Pursuant to a grant request, the Town received in October of 2019 a 2006 American LaFrance pumper truck from the State of New Hampshire Forest Protection Bureau at no cost to the Town (though the Town is responsible for all maintenance and repair costs). The truck has an estimated 30-year service life. Accordingly, the CIP plan will be updated to reflect scheduled replacement in 2036.

Department justification: Needed to maintain existing services.

Projected cost: NA

#### 2003 Freightliner Tanker

Request: The Freightliner Tanker purchased in 2003 has an estimated lifespan of 30 years.

Department justification: Needed to maintain existing services.

Projected cost: TBD.

CIP Plan: The CIP Committee recommends that the 2003 Freightliner Tanker be replaced at the end of its estimated lifespan in 2033.

#### **Highway Department: Equipment**

#### 2006 International 6-Wheel Dump Truck

Request: That the Town dump truck be replaced in 2022.

Department justification: Needed to maintain existing services.

Projected cost: \$175,000.

CIP Plan: Following consultation with the Highway Department, the CIP Committee recommends that the 2006 International 6-Wheel Dump Truck be replaced in 2022. Due to concern over global supply chain issues, which could potentially delay the purchase into 2023, the Committee is recommending that the Town appropriate \$175,000 to be added to the Highway Vehicle/Equipment Capital Reserve Fund, which would give the Select Board the flexibility to purchase the truck whenever it is available.

#### 2013 International 6-Wheel Dump Truck

Request: That the Town dump truck be replaced at the end of its expected lifespan in 2029.

Department justification: Needed to maintain existing services.

Projected cost: \$205,157.

CIP Plan: The CIP Committee recommends that the 2014 International 6-Wheel Dump Truck be replaced at the end of its estimated lifespan in 2029.

#### 2009 CAT Road Grader

Request: That the 2009 grader be replaced in 2039.

Department justification: Needed to maintain existing services.

Projected cost: TBD.

CIP Plan: The Town's grader was purchased in 2009. The CIP Committee recommends it be replaced at the end of its estimated life span in 2039.

#### 2015 CAT Loader

Request: That the loader be replaced at the end of its estimated life span in 2035.

Department justification: Needed to maintain existing services.

Projected cost: \$167,819.

CIP Plan: The CIP Committee recommends that the 2015 Cat loader be replaced in 2035. A new Cat loader was purchased in 2015 at a cost of \$117,500 (net trade in).

#### **Highway Garage and Sand Storage Facility**

Request: The CIP Committee previously recommended that a committee be established to assess the Town Garage and sand storage location, considering parking congestion around the Town Hall and to minimize salt leaching. The Town Land Use Committee was established at the 2020 town meeting and is recommending a relocation of the Highway Department to a site on Route 45 across from the Municipal Building for those purposes.

Projected cost: TBD

CIP Plan: If accepted by a future Town Meeting, cost estimates will be added to the CIP plan.

#### 1987 Brush Chipper (bought used)

*Request*: That the chipper acquired used in 1986 be replaced in 2022.

Department justification: Needed to maintain existing services.

Projected Cost: \$30,000.

CIP Plan: With the chipper nearly 40 years old and failing, the CIP Committee recommends its replacement with a late model used chipper.

#### **Massey-Ferguson Tractor and Mower**

*Request*: That the Massey-Ferguson Tractor purchased in 2007 be replaced at the end of its lifespan estimated to be in 2037. The Mower attachment was replaced in 2020. Other attachments—Sweeper, Drill/Post-hole Digger, and Log Splitter—were deemed still serviceable.

Department justification: Needed to maintain existing services.

CIP Plan: The CIP Committee recommends replacing the Tractor at the end of its lifespan, estimated to be in 2037.

#### Backhoe/Loader

Request: No request.

Department justification: Maintain highway maintenance services.

*CIP Plan*: The Town paid its final lease/purchase installment in 2021 for the backhoe/loader acquired in 2019. No replacement date has been established.

#### **Highway Department: Asphalt & Paving**

*Request:* That the Town raise and appropriate \$109,000 to fund paving projects in 2022.

Department justification: In October 2019, by unanimous vote of the CIP Committee and the Budget Advisory Committee, with consent of the Select Board, expenditures for asphalt and paving were moved from the Town's operational budget to the CIP plan, as these projects are capital improvements. The Highway Department has updated its multi-year highway repair plan, prioritizing projects over the next several years. For 2022, the plan calls for base coat repaving and drainage work on Howard Hill Road, plus overlay paving on the Tyler Hill portion of Cutter Road.

Projected Cost: \$109,000

CIP Plan: The CIP Committee recommends appropriating \$109,000 in 2022 to fund highway paving projects as described above. The CIP plan spreads out planned highway paving projects over the next several years, with the intention of leveling the total tax impact of capital expenditures year to year.

#### **Highway Department: Bridges & Culverts**

An updated inventory of town bridges appears in Addendum #2. The Putnam Road Bridge was closed by vote of the 2012 Town Meeting. Several bridges remain that need work. There are two options: apply for state help to replace these bridges, projected at 80% of the replacement cost, or consider having the Temple Highway Department repair these bridges. Applying for state aid is a lengthy and uncertain process, often costing more in the end than using repairs. Replacement costs are shown in the Addendum #2.

The Converse Road #1 bridge was completed in 2015 utilizing state aid. The total cost was \$584,000 with Temple's share amounting to \$116,800.

The Converse Road #2 bridge had restoration completed in 2014. The Highway Department spent \$12,500 in 2012 repairing one side of abutments and spent \$15,500 to repair the other side in 2014.

The Hadley Highway #1 bridge was repaired for \$20,000 and the Highway Department completed this work in 2016.

Request: (completed in 2017) Thomas Maynard Drive Culvert – former Road Agent Tim Fiske discovered a failure in the culvert on Thomas Maynard Drive in 2017 and suggested that the repair of this culvert was of a higher priority than the repair of the North Road Bridge guard rails originally scheduled for 2017. Tim

requested a warrant article of \$30,000 for the culvert repair that was approved at the March 2017 Town Meeting. The repair was completed for \$13,000.

Department justification: Safety.

Cost: \$13,000

CIP Plan: No further plan is requested at this time.

*Request*: North Road Bridge – The Highway Department began repairs on the North Rd. Bridge guard rails in 2017 and the work was completed in 2018.

Department justification: Safety.

Projected cost: Included in Budget

CIP Plan: No further plan is requested at this time.

Request: East Road Bridge - Needs replacement in 2025.

Department justification: Safety.

Projected cost: \$603,000.

CIP Plan: The CIP recommends that the Road Agent contact the State to assure we are on the Bridge State Aid list for 2025.

Request: Powers Road Bridge - Anticipate future closure.

Department justification: Safety.

Projected cost: none

*CIP Plan*: The Powers Road Bridge cannot be repaired and replacement would not be feasible considering the low usage of the road. The CIP recommends the Select Board begin to research the potential closure before the bridge becomes unusable.

#### **Highway Department: Cemetery**

*Request*: That the Town continues to slowly expand the cemetery area.

Department justification: Future need.

Projected cost: TBD

CIP Plan: The Highway Department is currently converting the old gravel pit for cemetery use as fill becomes available. With the increased number of cremations and the lack of population growth and subsequent deaths in Temple, the need for cemetery expansion has slowed. A small expansion costing \$3,000 was completed in 2014.

#### **Cemetery Mower**

Request: That the lawn mower purchased in 2015 be replaced at the end of its lifespan estimated to be in 2025.

Department justification: Needed to maintain existing services.

*Project Cost*: \$11,907.

*CIP Plan*: The CIP Committee recommends replacing the mower at the end of its lifespan estimated to be in 2025. The estimated cost is \$11,907.

#### Library

#### Replace section of Library Roof

*Request*: That the North and West side of the Library roof be replaced in 2025 and the East and South sides be replaced in 2035.

Department justification: Need/Maintenance.

Projected cost: TBD.

*CIP Plan*: Maintenance: The East and South sections of the roof were replaced in 2009. The North and West sides were replaced when the addition was built in 2000. The CIP Committee supports a maintenance program.

#### **Addition to Library**

Request: A small addition to the town library to improve storage was completed in 2017.

Department justification:

*Project cost:* \$12,300 (Quote of 12,500 was reduced by \$1,315.00 for excavation work completed by the Highway Department plus 10% contingency.)

CIP Plan: There are no plans for any further future addition.

**Library Furnace:** The Library Trustees raised the question of whether to replace the Library furnace. In late 2020, the Committee recommended that a qualified heating contractor be engaged to inspect the unit and provide an opinion on its condition. Card Heating of Milford serviced the unit and deemed it in good condition. No replacement is planned for 2022. The Committee will continue to monitor the issue, in collaboration with the Library Trustees.

**Library Carpeting:** The Library Trustees requested that the carpeting in the Library be replaced due to heavy wear, at an estimated cost of \$7,000. The Trustees are requesting adding this to the CIP schedule for 2023 or 2024. The Committee has added this capital expenditure to the CIP schedule for next year and will reassess when all requests for 2023 are evaluated.

#### **Police Department**

#### **Cruisers**

*Request*: Purchase new Temple/Greenville police co-op cruiser to replace the 2013 Ford Interceptor.

Department justification: Needed to maintain existing services.

*Projected cost*: \$14,820. - Temple's portion (39%) for replacement vehicle.

CIP Plan: The general replacement schedule is to replace a cruiser every three years, rotating the oldest vehicle into detail work. The result is that a cruiser should have a 10- to 11-year serviceable life for the department. The CIP Committee recommends this replacement plan. In 2018, the Police Department replaced the 2010 Ford Explorer with a Toyota Tundra pickup truck; Temple's portion of the \$52,000 cost was \$15,582 (\$15,600 was approved at Town Meeting). The Ford Interceptor replaced in 2021 was relegated to duty as a detail vehicle. The 2015 Ford Explorer is scheduled for replacement in 2023 and the CIP plan includes \$15,912 for Temple's portion of this planned purchase.

#### **Recreation Department**

#### Tennis and Basketball Courts Resealing, Resurfacing, Relining & Repair Fence

Request: That the Town maintains the tennis and basketball courts on a 5- or 6-year schedule.

Department justification: Needed in order to maintain surface quality.

Projected cost: \$4,000.

CIP Plan: The CIP Committee recommends that a further study of community recreational needs should be completed for this facility. The courts were last resealed in 2016 through the Town budget.

It should be noted that in 2015 the CIP met with the Recreation Department and several interested residents to discuss ongoing maintenance cost and usage of this facility. Questions regarding whether or not the deed required the Town to continue using the land for Tennis Courts was discussed. Recreation Department member Amy Cabana researched all deeds for this land and presented a copy of the deed which states:

"TENNIS COURTS: conveyed to the town in 1973 by deed of Mildred B. Hildebrand and recorded as 2300/466. Clause within reads: "This conveyance is made as a gift to the Town of Temple with the provision that the tennis courts to be built on this premises will be known as the Hildebrand Tennis Courts. If the premises at any time ceases to be used for recreation purposes by the Town of Temple, the property hereby conveyed will revert back to the Grantor, her heirs or assigns of the remainder of her property known as "The General Miller Homestead". (currently owned by Lisa Beaudoin) If the Homestead should be subdivided sometime in the future\*\*, this property would revert to the owner of the site where the present General Miller house now stands."

#### **Town Government**

#### **Land Acquisition to Preserve Rural Character**

*Request*: To preserve rural character and natural areas.

Department justification: Land preservation is important for town residents because it preserves rural character, protects drinking water quality, protects working farms, protects wildlife and natural areas for future generations, and helps stabilize the property tax rate - New Hampshire RSA §79-A:1 "... Open space land imposes few if any costs on local government and is therefore an economic benefit to its citizens."

*Projected cost*: Varies from year to year – it is based on new development in Town.

CIP Plan: The CIP Committee recommends that 50% of the Land Use Change Tax revenue continue to be deposited in the Town Conservation Fund and 50% continue to be deposited in the Town General Fund. As the split is even and equitable a cap is unnecessary. The CIP Committee noted that this approach was adopted at the March 2006 Town Meeting.

#### **Town Offices Equipment**

#### **Record Preservation**

*Request*: That the Town preserve town historical documents in accordance with RSA 33-A and seek a way to protect them from loss and damage.

Department justification: State law requires the preservation of certain historical records of the town. Our Town Clerk has identified 5 ledger type books of town meeting records going back to 1855, 4 books on Marriages, Births, and Deaths beginning in 1850, and 11 booklets of invoices and taxes beginning in 1777. Many of these documents are very fragile. They must also be accessible to the public and at present, any such handling risks endangering the records further. A company has been located that will de-acidify all of the pages and put them into Mylar protective sheets, microfilm and scan to provide backup copies. The preliminary estimate is \$22,500. We know there are additional tax records that will also eventually

need preservation, and a new fireproof storage unit will be needed as the volume grows. After some initial research it appears there may be further state requirements dealing with records prior to 1825. It has also been determined there are grants available to help offset costs. The CIP understands the importance and necessity of this project but recommends a committee be appointed in 2016 to further research State requirements as well as the availability of grants.

Projected cost: \$22,500.

*CIP Plan*: In 2016 the CIP Committee did not receive the recommended research into State requirements. In 2017, the Committee extended the recommendation to 2017; however, this was not discussed this year.

#### **Photocopier**

*Request*: The photocopier in the Town office was replaced in 2013 with an original life expectancy of 5 years. The Board of Selectmen completed research in 2017 and determined that this model and parts are still available and its life expectancy should be extended.

Department justification: Needed to maintain existing services.

Projected cost: \$7,650.

CIP Plan: The CIP Committee recommends replacement of the photocopier in 2022.

#### **Computers**

*Request*: That the Town replace the computers in the Town office in 2022. The life expectancy is expected to be approximately 5 years. Purchase in 2015 included 4 Dell computers, 1 Dell server, 6 licenses for Window server, 6 UPS Dell APC, 1 Norton Software (6 seats), 1 Microsoft tablet with keyboard, plus labor and installation. The cost in 2015 was \$12,502 (inclusive of labor for installation set up).

Department justification: Needed to maintain existing services.

Projected cost: \$12,155 (includes labor for installation set up).

CIP Plan: The CIP Committee recommends this purchase in 2022.

#### **Town Buildings**

#### **Town Hall**

Request: The Temple Town Hall Advisory Committee (TTHAC) recommended that beginning in 2014, the Town Hall be placed on a four-year, one side per year, program for exterior painting. The TTHAC recommends the work be funded through a combination of the Town's annual operating budget and the Town Building and Maintenance Repair capital reserve fund. The TTHAC will monitor the condition of the exterior. Painting is not scheduled for 2021.

Department Justification: Need Maintenance

Projected cost: TBD – Town Budget item

CIP Plan: The CIP recommends continued monitoring.

#### **Municipal Building**

The life of the existing building has been extended because of work completed with the RGGI Grant (2010/2011) as well as the renovations to the interior, approved at Town Meeting, and also completed in 2011. The Interior renovations included expansion of the office space by removing the meeting room and reconfiguring the existing space.

The CIP Committee recommends that a Future Municipal Building be removed from the spreadsheet until a request from the Board of Selectmen is received to add it back in.

#### **CONCLUSIONS**

The CIP planning process provides a neutral forum for our town departments to identify and organize their capital expenditure needs. We encourage the development of capital asset inventories that account for the value of the assets and track the useful life and depreciation of municipal equipment and infrastructure. As a minimum, the CIP recommends that all town assets be tracked for life expectancy so that the town will be able to anticipate and plan for future capital needs. Every capital request included in this document will be presented to the Selectmen for their consideration but in the case of some of the proposed projects, the CIP Committee concluded that more information was needed before a recommendation could be made. If a project is not recommended, or is recommended in a different amount, departments and residents always have the option of presenting their request by petition directly to the voters at Town Meeting.

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#### **Appendix**

Exhibit 1

#### RSA Section 674:5 through Section 674:8 — Capital Improvements Program

## TITLE LXIV PLANNING AND ZONING CHAPTER 674 LOCAL LAND USE PLANNING AND REGULATORY POWERS

#### Capital Improvements Program

#### Section 674:5 Authorization

In a municipality where the planning board has adopted a master plan, the local legislative body may authorize the planning board to prepare and amend a recommended program of municipal capital improvement projects projected over a period of at least 6 years. As an alternative, the legislative body may authorize the governing body of a municipality to appoint a capital improvement program CIP Committee, which shall include at least one member of the planning board and may include but not be limited to other members of the planning board, the budget CIP Committee, or the town or city governing body, to prepare and amend a recommended program of municipal capital improvement projects projected over a period of at least years. The capital improvements program may encompass major projects being currently undertaken or future projects to be undertaken with federal, state, county and other public funds. The sole purpose and effect of the capital improvements program shall be to aid the mayor or selectmen and the budget CIP Committee in their consideration of the annual budget.

Source. 1983, 447:1, eff. Jan. 1, 1984. 2002, 90:1, eff. July 2, 2002.

#### Section 674:6 Purpose and Description

The capital improvements program shall classify projects according to the urgency and need for realization and shall recommend a time sequence for their implementation. The program may also contain the estimated cost of each project and indicate probable operating and maintenance costs and probable revenues, if any, as well as existing sources of funds or the need for additional sources of funds for the implementation and operation of each project. The program shall be based on information submitted by the departments and agencies of the municipality and shall take into account public facility needs indicated by the prospective development shown in the master plan of the municipality or as permitted by other municipal land use controls.

Source. 1983, 447:1, eff. Jan. 1, 1984.

#### Section 674:7 Preparation

In preparing the capital improvements program, the planning board or the capital improvement program CIP Committee shall confer, in a manner deemed appropriate by the board or the CIP Committee, with the mayor or the board of selectmen, or the chief fiscal officer, the budget CIP Committee, other municipal officials and agencies, the school board or boards, and shall review the recommendations of the master plan in relation to the proposed capital improvements program.

Whenever the planning board or the capital improvement program CIP Committee is authorized and directed to prepare a capital improvements program, every municipal department, authority or agency, and every affected school district board, department or agency, shall, upon request of the planning board or the capital improvement program CIP Committee, transmit to the board or CIP Committee a statement of all capital projects it proposes to undertake during the term of the program. The planning board or the capital improvement program CIP Committee shall study each proposed capital project, and shall advise and make recommendations to the department, authority, agency, or school district board, department or agency, concerning the relation of its project to the capital improvements program being prepared.

Source. 1983, 447:1. 1995, 43:1, eff. July 2, 1995. 2002, 90:2, eff. July 2, 2002.

#### Section 674:8 Consideration by Mayor and Budget CIP Committee

Whenever the planning board or the capital improvement program CIP Committee has prepared a capital improvements program under RSA 674:7, it shall submit its recommendations for the current year to the mayor or selectmen and the budget CIP Committee, if one exists, for consideration as part of the annual budget.

Source. 1983, 447:1, eff. Jan. 1, 1984. 2002, 90:3, eff. July 2, 2002.

## Addendum #1 History of Requested Items Removed from Narrative

<u>Department</u>	<u>Request</u>	<u>Date</u> requested	Date Removed	Reason Withdrawn
Animal Control	Vehicle	2006	2008	Insurance
Recreation Department	Pool	2005	2008	Cost Prohibitive
Recreation Department	Tennis Court Lights	2005	2009	Request from Recreation Department
Recreation Department	Ice Skating Rink	2005	2009	Request from Recreation Department
Fire Department	2 <sup>nd</sup> Pumper	2005	2009	Request from Fire Department
Police Department	Police Station Upgrade		2010	Request from Police Department
Town Government	Future Municipal Building		2013	No present need Removed by vote of the CIP
Police Department	ATV	2014	2014	This item has been removed from the Police Department's CIP
Fire Department	1981 International Tanker	2014	2014	This vehicle was sold in 2013 and will not be replaced
Recreation Department	Little League Field: Storage Shed	2014	2014	Removed by vote of CIP
Recreation Department	Temple Memorial Field: Back Stop	2014	2016	Replaced in 2019 by the Bragg Trust Fund
Recreation Department	Temple Memorial Field: Dugouts	2014	2016	Removed by vote of CIP
Recreation Department	Little League Field (Near Elementary School):		2016	Removed by vote of CIP: Following much discussion and research by the Select Board regarding both Town baseball fields the Select Board found that the Elementary School Field continues to be very wet and would only be serviceable if it were re-graded. The Board of Selectmen will continue to mow, but at this point, due to lack of need, feels further investment is not warranted.

#### Addendum # 2

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#### CIP BRIDGE INVENTORY

#### Developed by Tim Fiske, Road Agent Compiled by Betsy Perry 2013 Revised – Nov. 2016 SUMMARY SHEET

| Road Name T       | raffic Volume<br>Cars/Day | Year<br>Built               | Expected<br>Life Span      | Weight<br>Rating | Predicted<br>Replacement Cost |
|-------------------|---------------------------|-----------------------------|----------------------------|------------------|-------------------------------|
| Converse Road #1  | 50                        | 2014                        | 75-100 years               | none             | N/A                           |
| Converse Road #2  | 20-30                     | deck 1980<br>Abutments 2013 | 30 years 8 & 2014          | E2               | \$800,000                     |
| East Road         | 200                       | 1981                        | 10 years                   | E2               | \$600,000                     |
| Hadley Highway #1 | 1,000                     | 1984<br>Cement bottom       | 30 years<br>installed 2016 | E2               | \$800,000                     |
| Hadley Highway #2 | 500                       | 1997                        | 75 years                   | none             | N/A                           |
| Memorial Highway  | 100                       | 2007                        | 75 years                   | 6 ton            | N/A                           |
| North Road        | 100                       | 1940                        | 30-50 years                | 15 ton           | \$800,000                     |
| Powers Road       | 30-50                     | 1930's                      | 10-15 years                | 3 ton            | \$600,000                     |
| Putnam Road       | 20-30                     | 1930's                      | closed                     |                  | \$800,000                     |
| Webster Road      | 300                       | 1999                        | 75 years                   | none             | N/A                           |
| West Road         | 1,300                     | 2006                        | 75 years                   | none             | N/A                           |

TOWN OF TEMPLE CAPITAL IMPROVEMENTS PROGRAM (2022 TO 2031)